

	<h2>Environment Committee</h2> <h3>13 September 2018</h3>
<p style="text-align: right;"><b>Title</b></p>	<p><b>Recycling and Waste Strategy 2016 to 2030 - Update on progress</b></p>
<p style="text-align: right;"><b>Report of</b></p>	<p>Chairman of Environment Committee</p>
<p style="text-align: right;"><b>Wards</b></p>	<p>All</p>
<p style="text-align: right;"><b>Status</b></p>	<p>Public</p>
<p style="text-align: right;"><b>Urgent</b></p>	<p>No</p>
<p style="text-align: right;"><b>Key</b></p>	<p>No</p>
<p style="text-align: right;"><b>Enclosures</b></p>	<p>Appendix A – Action Plan 2016 to 2020 Progress, September 2018 Update                  Appendix B – draft Household Recycling and Waste Policies, September 2018                  Appendix C – Risk Table for Recycling and Waste Strategy 2016 to 2030 and Action Plan, September 2018                  Appendix D – Equalities Impact Assessment for draft Household Recycling and Waste Policies                  Appendix E – Missed Bin Data 2018/19 and 2017/18</p>
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## Summary

The Council agreed the Recycling and Waste Strategy 2016 to 2030 and its action plan at the meeting of the Environment Committee on 12 May 2016, and subsequently noted progress at the meeting of the Environment Committee on 13 July 2017.

The report provides:

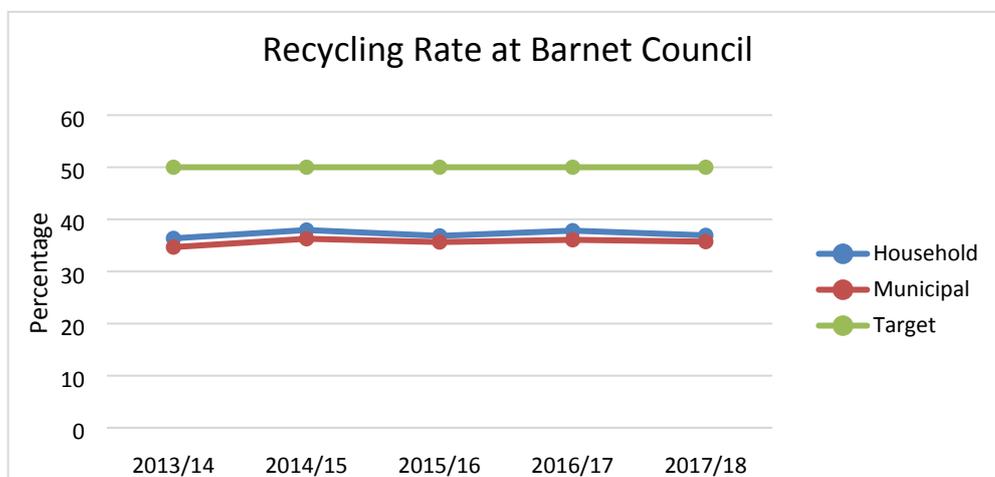
- a summary of the progress towards the goals of the waste strategy.
- an update on the implementation of the Action Plan 2016 to 2020.
- a set of draft Household Recycling and Waste Policies for agreement.

## Officers Recommendations

1. That the Environment Committee considers the report and notes the progress towards the goals of the waste strategy, and the action plan 2016 to 2020.
2. That the Environment Committee agrees the draft Household Recycling and Waste Policies, set out at Appendix B, and agrees with their implementation as soon as reasonably practical.

## 1. WHY THIS REPORT IS NEEDED

- 1.1 At the meeting of the Environment Committee on 12 May 2016 the Recycling and Waste Strategy 2016 to 2030 was agreed, along with the accompanying action plans which cover the time periods 2016 to 2020, 2020 to 2025, and 2025 to 2030. The overarching goal of the strategy is to recycle 50% of municipal waste by 2020. There are four aims which support this:
- Provide services that help our rapidly growing community to manage its environmental impact
  - Manage the rising cost of waste collection and disposal by designing services that promote recycling and reuse and are integrated, intuitive and efficient
  - Encourage all Barnet's residents, businesses and visitors to take responsibility for the waste that they produce, using enforcement where necessary
  - Embrace new technologies and ways of working that help us deliver services that respond better to the needs of our community.
- 1.2 The four themes of the recycling and waste strategy are: responsible citizens, growing Barnet, well designed services and embrace new technologies.
- 1.3 Progress on the Recycling and Waste Strategy
- 1.4 The progress towards the achievement of the 50% municipal recycling target by 2020 is shown below, along with the household recycling rate:



- 1.5 This graph shows that although progress has been made towards the 50% target a significant step change will be required to achieve the 50% target for either municipal or household waste.
- 1.6 Service Changes agreed at the meeting of the Environment Committee on 5 June 2018
- 1.7 At the meeting of the Environment Committee in June 2018 Street Scene operational decisions were made, the key decisions and their relationship to the recycling and waste strategy are:
- 1.8 Service change 3 – Removal of recycling bring sites. The Recycling and Waste Strategy, on page 21, described how a review of the bring bank service had started and consideration would be given to removing or relocation sites. The decision to remove this service will have a negligible impact on the achievement of the recycling target in the strategy.
- 1.9 The committee was also asked to consider a decision on stopping all separate household food waste collections. However, due to correspondence with the Mayor of London, this decision will be reconsidered by the committee. A separate report on the cessation of separate food waste collections can be found within the pack for the Environment Committee meeting on 13 September 2018. The graph below shows the tonnages collected between April 2014 and March 2018.



- 1.10 It was recommended that the separate food waste service ceases to enable the Council to focus on providing a high quality blue bin recycling service with high participation rates, and improved service resilience. It will also aid the service in being able to operate within its budget and the Medium Term Financial Plan commitments. This service change, if agreed, will have a negative impact on the achievement of the recycling target in the strategy. However focus will move from the food waste service to the flats recycling service, which could improve the recycling rate at flats from 9% to 27%, which will have a positive impact on the achievement of the recycling target in the strategy.

- 1.11 Manifesto commitment that weekly collections will be maintained and that the proposed Alternate Weekly Collection will not be introduced. The Recycling and Waste Strategy, is not specific on how services should be provided in the future, however it acknowledges that more recycling can be done and that we will “review the residual waste capacity that is provided to encourage residents to reduce waste and recycle more”. A future report to a meeting of the Environment Committee will look at ways of reducing residual waste bin capacity whilst maintaining a weekly collection of residual waste, such changes would make a positive contribution to the achievement of the recycling target in the strategy.
- 1.12 Four new measures will be introduced relating to waste reduction that will allow the progress in our efforts to reduce residual waste and the associated costs to be clearly monitored. It will also be possible to compare ourselves to other local authorities. The measures will be reported annually as part of the Recycling and Waste Strategy annual review, and they are:
- Kilograms of household residual waste per household per annum
  - Kilograms of household residual waste per head per annum
  - Kilograms of all household waste per household per annum
  - Kilograms of all household waste per head per annum.
- 1.13 A new indicator will also be introduced to track reported missed collections i.e blue wheeled bins, black wheeled bins etc. This will give an indication of service delivery and enable the council to benchmark against other authorities from time to time. The data for April 2017 to August 2018 can be seen at Appendix E.
- Missed bins per 100,000 collections scheduled.
- 1.14 Progress on the Action Plan 2016 to 2020, September 2018
- 1.15 Appendix A shows the progress on each of the 23 actions identified in the Action Plan 2016 to 2020. 4 actions have been completed (which are marked in green on the document at Appendix A) and 12 actions are currently in progress (which are marked in blue on the document at Appendix A). 10 actions have a revised timetable as a result of linkages to other pieces of work, and these actions and their revised timetable are also set out in the document at Appendix A.
- 1.16 In the Recycling and Waste Strategy update report which was provided to the meeting of the Environment Committee in July 2017, 3 actions had been completed, 14 actions were in progress and 12 actions had a revised timetable.
- 1.17 Household Recycling and Waste Policies, September 2018
- 1.18 One of the actions in the Action Plan 2016 to 2020 is to “Review all recycling and waste policies to check if they are fit for purpose and promote maximum recycling and an improved Streetscene, revise and update where needed, and publish in a clear and easy to understand format for approval by committee”.

- 1.19 All existing household recycling and waste policies have been reviewed and it is proposed that there is one set of Recycling and Waste Policies for household recycling and waste, which are set out at Appendix B. The purpose of the document is to provide all policies in one location, and to have policies that are; clear and easy to understand, promote waste prevention and recycling and improve the street scene. The policies have been developed using existing policy and practise in Barnet, at other local authorities and by national organisations such as the Waste Resources Action Programme (WRAP).
- 1.20 A summary of the policies is set out below, and will be included in the Household Recycling and Waste Policies document.

<i>Policy</i>	<i>Description</i>	<i>Summary</i>
1, 1a, 1b, 1c, 2, 3	Collection containers for all types of properties, and for all the different waste streams.	The low rise standard containers are: 1 x 240 wheeled bin for residual waste, 1 x 240 wheeled bin for dry recyclates and 1 x 240 wheeled bin for garden waste
4, 4a, 4b	Garden waste collections	Collections are made fortnightly. Additional containers are available for a charge.
5	Exemptions from the standard collection containers	To qualify you must meet certain criteria.
6	Collection frequency for the different waste streams	A table is provided for the waste types and the type of property.
7, 7a, 7b	Additional waste and recycling capacity	To qualify for additional residual waste capacity your household must meet certain criteria.
8	Provision of smaller bins	These are currently unavailable.
9	Collection day and time	Containers must be available at the collection point by 0600.
10	Collection point for containers	All containers should be presented at the edge of the resident's property at the point where the premises meet the pavement.
11	Return of containers	These will be returned to the collection point.
12	Ownership of containers	All bins remain the property of Barnet Council.
13, 13a, 13b	Extra or side wide and recycling	Residual waste must be within the containers. Garden waste must be within the containers. Empty flattened cardboard boxes placed next to the recycling bin will be collected.
14	Jammed waste	Any waste or recycling that is stuck will need to be loosened by the resident ready for the next collection day.
15	Wheeled bin lids	Lids should be closed on all containers.
16	Materials accepted in each container type	A current list can be found at <a href="http://www.barnet.gov.uk/recycling">www.barnet.gov.uk/recycling</a>

17	Rejected/contaminated containers	If a container has the wrong materials in it, such as disposable nappies placed in the blue recycling bin, the container will not be emptied.
18	Missed collections	These can be logged at <a href="http://www.barnet.gov/recycling">www.barnet.gov/recycling</a>
19	Assisted collections	Available to residents with a disability or mobility problem where no one else is able to take the containers to the collection point.
20	Frozen containers	Any waste or recycling that is frozen will need to be loosened by the resident ready for the next collection day.
21	Overweight containers	Wheeled bins or sacks that are too heavy will not be emptied.
22	Stickers and painted containers	Residents are encouraged to mark their containers with their property number.
23	Provision of new/replacement containers	Any new or replacement containers may be subject to a charge.
24	Inclement weather	We will carry out the collection wherever it is deemed safe to do so.
25	Access issues	If poor access prevents us from providing collections we will try again to access a road.
26	Offensive/hygiene waste	This should be double wrapped and placed in the residual waste container.
27	Infectious healthcare waste	A collection service is provided upon application endorsed by a health care professional.
28	Large and bulky waste collection	A service is offered for a charge.
29	Events including religious events	The council may collect additional and/or specific waste.
30	Places of worship, halls and charities	A service is provided, it may be a paid for service.

## 2. REASONS FOR RECOMMENDATIONS

- 2.1 Recommendation 1 - It is recommended that Environment Committee notes the progress towards the goals of the waste strategy, and the action plan 2016 to 2020.
- 2.2 Recommendation 2 – It is recommended that Environment Committee agrees the draft Recycling and Waste Policies set out at Appendix B to promote waste prevention and recycling and improve the street scene, and agrees that the policies should be implemented as soon as reasonably practicable. The recycling and waste strategy update report to the meeting of the Environment Committee in July 2017 described that the existing recycling and waste policies were being reviewed and that a draft set of policies would be brought to a future meeting for consideration.

### **3. ALTERNATIVE OPTIONS CONSIDERED AND NOT RECOMMENDED**

- 3.1 It is not recommended that the Recycling and Waste Strategy is rewritten as the strategy was only agreed at the meeting of the Environment Committee in May 2016. It was felt that it was an appropriate time for the update on the implementation of the action plan 2016 to 2020, an update frequency of less than a year would not allow much progress on the actions to be visible.
- 3.2 To delay the agreement of the Recycling and Waste Policies to a future meeting of the Environment Committee would allow the inconsistencies in the services to continue, and would not allow the new policies to be implemented as soon as possible after the round reorganisation has taken place.

### **4. POST DECISION IMPLEMENTATION**

- 4.1 To continue working on the actions contained in the action plan 2016 to 2020, and where appropriate to bring the results of this work to a future meeting for a decision to be made.
- 4.2 If the draft Recycling and Waste Policies are agreed these will be implemented as soon as reasonably practicable. These will be promoted on [www.barnet.gov.uk](http://www.barnet.gov.uk) , through the Customer Care Centre and through other media channels.

### **5. IMPLICATIONS OF DECISION**

#### **5.1 Corporate Priorities and Performance**

- The Corporate Plan 2015-2020 is based on the core principles of fairness, responsibility and opportunity to make sure Barnet is a place:
  - of opportunity, where people can further their quality of life
  - where people are helped to help themselves, recognising that prevention is better than cure
  - where responsibility is shared, fairly
  - where services are delivered efficiently to get value for money for the tax payer
- The Corporate Plan 2015-2020 and the 2017/18 Addendum includes the following aim:
  - 50% of waste collected will be reused, recycled or composted in 2019/20.
- There are no implications relating to the Health and Wellbeing Strategy and its stated priorities, or the future health and wellbeing needs of the local population as identified in Barnet's Joint Strategic Needs Assessment.

#### **5.2 Resources (Finance & Value for Money, Procurement, Staffing, IT, Property, Sustainability)**

- Finance and Value for Money – The 2018/19 expenditure budgets for the current services that deal with municipal recycling and waste is £6.065 million, with a further £12.451 million projected to be spent on waste treatment and disposal in 2018/19 through the North London Waste Authority (NLWA) levy.
- The current payments for disposing of our waste are low compared to other areas of London, as the existing energy from waste facility at Edmonton EcoPark has been operating for over 40 years. However the costs are projected to increase significantly in future years as the existing facility comes to the end of its life and a new energy recovery facility is built at Edmonton EcoPark.
- Procurement – At this time there are no implications.
- Staffing – At this time there are no implications.
- IT – At this time there are no implications.
- Property – At this time there are no implications.
- Sustainability – Two of the aims of the Recycling and Waste Strategy are linked to sustainability, which are: “provide services that help our rapidly growing community to manage its environmental impact” and “encourage all Barnet’s residents, businesses and visitors to take responsibility for the waste that they produce”.

### 5.3 Social Value

- The Public Services (Social Value) Act 2012 requires people who commission public services to think about how they can also secure wider social, economic and environmental benefits. This will be done as part of any contract procurement. No contract procurement is currently planned as a result of the recommendation in this report.

### 5.4 Legal and Constitutional References

- Section 32 of the Waste and Emissions Trading Act 2003 has a requirement for the North London Waste Authority and its constituent councils to produce a joint waste strategy. This joint waste strategy was produced and agreed in February 2009. However, the Council can produce its own waste strategy and policies to provide further detail on how it will implement the joint waste strategy, so long as these are in accordance with the joint waste strategy.
- Under section 45 of the Environmental Protection Act 1990, it is the duty of the Council, as waste collection authority, to arrange collection of household waste. This should be free of charge, unless the waste falls into prescribed categories, for example garden waste and collection of bulky household items. Section 45A requires the Council to collect at least two types of recyclables.
- Under section 355 of the Greater London Authority Act 1999, the Council, as a waste collection authority, shall act in general conformity with the provisions of

the London Environment Strategy when dealing with municipal waste management. This section only has effect to the extent that compliance by an authority does not impose excessive additional costs on the authority.

- The Council's Constitution sets out the terms of reference of the Environment Committee. This includes:
  - Responsibility for all borough-wide or cross-constituency matters relating to the street scene including, parking, road safety, lighting, street cleansing, transport, waste, waterways, refuse, recycling, allotments, parks, trees, crematoria and mortuary, trading standards and environmental health.
  - To receive reports on relevant performance information and risk on the services under the remit of the Committee.
- This matter is not reserved to Full Council or to the Policy and Resources Committee as the Constitution specifically allocates matters of this type to the Environment Committee.

## 5.5 Risk Management

- All risks are managed using the risk management procedure, as set out in the Corporate Risk Management Framework. The risks associated with the Recycling and Waste Strategy and associated action plan are set out in the Risk Table for Recycling and Waste Strategy 2016 to 2030 and Action Plan at Appendix C. High level risks are reported as part of the Council's quarterly performance regime.

## 5.6 Equalities and Diversity

- The 2010 Equality Act outlines the provisions of the Public Sector Equalities Duty which requires Public Bodies to have due regard to the need to:
  - eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Equality Act 2010
  - advance equality of opportunity between people from different groups
  - foster good relations between people from different groups
- The broad purpose of this duty is to integrate considerations of equality into day business and keep them under review in decision making, the design of policies and the delivery of services. The nine protected characteristics are:
  - Age
  - Disability
  - Gender reassignment
  - Pregnancy and maternity
  - Ethnicity
  - Religion or belief
  - Gender
  - Sexual orientation
- The Corporate Plan 2015 – 2020 sets the Strategic Equalities Objective, which

is: that citizens will be treated equally, with understanding and respect, and will have equal access to quality services which provide value to the tax payer. Changes to policies and services are analysed in order to assess the potential equalities impacts and risks and identify any mitigating action possible, through an equalities impact assessment, before final decisions are made. Consideration will also be made to the equalities and data cohesion summary.

- An Equalities Impact Assessment for the draft Household Recycling and Waste Policies is attached as Appendix D. This is currently showing no impact overall. We will monitor the impact and will follow up on any disproportionate impacts.

## 5.7 Corporate Parenting

- Not applicable.

## 5.8 Consultation and Engagement

- No specific consultation has been undertaken for this report or is planned to take place. In relation to the Recycling and Waste Strategy, Action Plan 2016 to 2020, where it is appropriate consultation will take place.

## 5.9 Insight

- 5.9.1 No insight information has been used to produce this report. In relation to the specific actions insight will be used where appropriate.

## 6. BACKGROUND PAPERS

- 6.1 [Environment Committee 5 June 2018 Papers](#) – including Item 7 Street Scene Operational Changes 2018-19, and the agreement to reorganise the recycling and refuse rounds, the removal of recycling bring sites, the introduction of time banded waste collections in town centres, the stopping of all separate household food waste collections and charging for replacement waste and recycling containers.
- 6.2 [Environment Committee 14 March 2018 Papers](#) – including Item 8 Waste – Bin Capacity Policy – Grandfather Rights, and the agreement to a clarification to the existing bin capacity policy agreed in January 2013.
- 6.3 [Environment Committee 12 May 2016 Papers](#) – including Item 9 Recycling and Waste Strategy 2016 to 2030 and the agreement to adopt the Recycling and Waste Strategy 2016 – 2030 and its action plan.
- 6.4 Environment Committee 13 September 2018 Papers - Report on the cessation of separate food waste collections.
- 6.5 [London Environment Strategy](#) – including the evidence base.